Introduction

Reparations have become a common legal means of rectifying past injustices against an individual, group, or an entire country. The practice of colonialism, which has dominated the modern era, resulted in some of the most brutal injustices against colonized peoples all over the world with many groups today categorizing these actions as “Crimes against Humanity”. Although colonialism ended in most of the world almost 50 years ago, its impact is still felt today in the racist attitudes against descendants of colonized peoples and in the poverty and underdevelopment that is endemic in many postcolonial states.

Due to the pervasiveness of these legacies of colonialism, many postcolonial states and their advocates have called on former colonial powers to issue reparations in order to atone for these past injustices and to help them solve the subsequent problems that have emerged as a result of colonialism. In response, many former colonial powers have questioned the legality of such reparations, arguing that they cannot be held accountable for the actions taken by people in power before their lifetime or that reparations would do little to solve the problems faced by postcolonial states today.

The United Nations can play an important role in the debate on whether former colonial powers should issue reparations to postcolonial states. Although the U.N. is not a world government and thus cannot force any binding decision regarding reparations on its member states without their consent, the UN is in a strategic position to bring the question of colonial reparations to the world stage. Through its various international committees and assemblies, the U.N. can encourage dialogue between its member states as well as other interested parties on the question of colonial reparations. The U.N. can also sponsor independent studies and state visits, which bring to light the realities of colonial life, the long-term effects of colonialism on colonized peoples and their descendants, and the best means for rectifying any injustices. Finally, the UN’s International Court of Justice can also act as an arbitrator on individual cases or give legal advice on the question of

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reparations as a whole based on established international laws and norms.

Colonialism and its Legacies:

Colonialism broadly refers to the political, economic and social domination of populations and the territory in which they resided by foreign, mostly European, powers from the early 16th century to the latter half of the 20th century. Throughout this period much of the world’s population was subject to colonial rule, for instance, an estimate published by the U.N. places approximately one third of the world’s population in this category at the end of World War II.3

Although the colonial experience varied greatly throughout the world, a number of important themes were present. In most instances, colonies were established in order to build up and enrich the state that controlled it. This wealth accumulation took on many forms from the extraction of valuable natural resources in the colonies that could be used to fuel industrial enterprises in the home country, to the imposition of trade restrictions and the destruction of local industries in the colonies in order to make the colonies a guaranteed consumer market for goods manufactured at home.

These self-serving colonialist endeavors often led to the establishment of some sort of social hierarchy which enabled the colonial authorities, backed by military force, to dominate and control the majority of indigenous and other local groups with often terrible consequences for these peoples. Since the colonized peoples were often viewed by the colonizers as primitive and subhuman, they did not qualify for the same rights and protections as the colonizers themselves. It was therefore acceptable, and sometimes encouraged, for the colonizers to confiscate the lands and homes of local peoples; enslave them or force them into some form of indentured servitude; suppress their local cultures and impose their own “civilized” cultural beliefs; and even exterminate large portions of their populations.5

The experience of decolonization, which brought political independence to the colonies, was equally as varied around the world. Some colonies achieved independence quite early, for instance much of the Americas had been decolonized by the 19th century just as the


4 Achberger, Jessica, “Belgian Colonial Education Policy: A Poor Foundation for Stability,” The Ultimate History Project,

colonization of Africa and Asia was getting underway. Some colonies would achieve independence peacefully while many only achieved independence through violent revolution against the colonial state.6

Yet the achievement of independence did not bring an end to the unequal economic, social and political structures that were established under colonial rule. Since the local economies of many postcolonial states had been completely reoriented to the export of raw materials under colonialism and with little or no industrial infrastructure, many states struggled to build independent economies that would enable them to flourish as the former colonial powers had. For instance, one economist has estimated that prior to colonization, India’s productivity represented 27% of the world economy, but after British colonization this productivity plummeted to a mere 3%.7

Furthermore, the racial and ethnic social hierarchies that were instituted under colonialism, survived after independence. Many former colonial powers viewed the poverty and underdevelopment that plagued postcolonial states as a just another sign of their inherent racial inferiority and not as the result of the destabilizing affect that colonialism had on their societies. Within some postcolonial states, social hierarchies were maintained, with select elites taking over the position of their former colonial masters in order to exploit their fellow countrymen. One of the most notorious examples of this was South Africa during the period of apartheid where non-whites were segregated from the white minority and denied their most basic human rights. Today, many descendants of colonized peoples continue to face discrimination based on race and ethnicity both at home and abroad.

Due to the extent of the economic damage and the human rights abuses that occurred under colonial rule and the multigenerational impact these abuses have had on descendants of colonized peoples, many postcolonial states and their advocates have called on former colonial powers to issue reparations.

Reparations

Reparations have become a common legal means of recognizing and addressing the impact of crimes against individuals, groups, and even entire countries. Over the years, they have taken on many forms depending on the context of the crime committed but generally constitute some combination of the following:

- Formal apologies made by the perpetrators to the victims

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• Establishment of “truth and reconciliation” commissions to uncover the true extent of the crimes committed
• Financial compensation made by the perpetrators to the victims
• Establishment of social and/or economic programs to address problems that have emerged as a direct result of the crimes committed and to prevent their future occurrences

The most widely cited example of international reparations is that of Germany after WWII when the German government agreed to issue reparations to neighboring states that suffered damage under German occupation as well as to individual survivors of the Holocaust.

The demand for colonial reparations is not a new phenomenon. As early as the 1960s, as many of the last remaining colonies were achieving their independence, groups like the Rastafarians of Jamaica and the Maori of New Zealand were calling for reparations and restoration of their rights that were lost under colonial rule. Over the past half-century, as the impacts of colonialism became more widely known and as postcolonial states continue to struggle with the legacies of colonialism, these calls have only grown louder.

Dr. Shashi Tharoor, an Indian politician, calls for colonial reparations at the Oxford Union.

In recent years, the international organization of Caribbean states known as CARICOM, has taken a leading role on the issue of postcolonial reparations. In 2013, it established the CARICOM Reparation Commission (CRC) with the aim of engaging former European colonial powers on the issue of reparations for “Crimes against Humanity” committed by colonial rulers, which include the institution of slavery as well as the genocide of indigenous peoples. Their work has led to research and development of a “Ten Point Plan for Reparatory Justice” in which the commission outlines how reparations should be issued. It includes formal apologies, rehabilitation programs, cultural institutions, international debt forgiveness, as well as

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development programs that include health and education initiatives. However, the legality of postcolonial reparations has been brought into question by most former colonial powers. In particular, they argue that, unlike other cases in which reparations were issued, colonialism and actions taken under colonial rule were not explicitly illegal at the time they were committed and therefore cannot be judged by today’s legal standards. Furthermore, that too much time has passed since these crimes were committed and that current governments and their people cannot be held accountable for the actions taken by governments during the colonial era. Lastly, that local elite groups also participated in the colonialism project and that they themselves violated human rights of their fellow countrymen with many of these groups continuing to commit these violations long after independence.

Despite these challenges, many postcolonial states and groups within states continue to press former colonial powers to issue reparations. Direct state-to-state or group-to-state negotiations are seen as the most effective means of pressing the reparation agenda. For instance, a recent case that was heard in the British High Court has led to reparations for a group of 5,000 Kenyan elders who were tortured under British colonial rule. It is often easier to bring a case to the domestic court system of the former colonial power than trying to navigate the complexities of the international system which may not even lead to a binding ruling.

Protestors demanding reparations for African states

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The Role of the United Nations

The U.N. has struggled to definitively establish whether there is a legal basis for reparations that is binding on all of its member states. As an organization of sovereign states with conflicting views on the issue of reparations, it has been difficult to get all members to agree on a resolution. As a result, the actions taken within the U.N. have largely functioned to draw global attention to the issue; to facilitate dialogue between member states; as well as to provide unbiased expertise and assistance in a number of areas that are relevant to the issue of postcolonial reparations such as international law, human rights, development, and international peace and security. Through these mechanisms, the U.N. can work to sway its opposing member states to come to an agreement on whether or not reparations should be issued to postcolonial states.

The General Assembly is one of the main governing bodies of the U.N., which consists of all U.N. member states, and has been very active in addressing the question of reparations to postcolonial states. In the past, this body has debated the question of reparations for victims of human rights crimes under colonialism and have passed a number of resolutions in favor of such reparations. For instance, the resolution on the “Charter of Economic Rights and Duties of States” indicates in Article 16 that colonialism has impeded development and that all states which have practiced colonialism are responsible for the restitution and full compensation for the exploitation, depletion, and damage of natural resources in postcolonial states.\(^\text{17}\)

A subsequent resolution on the “Basic Principles and Guidelines on the Right to a Remedy and Reparation for Victims of Gross Violations of International Human Rights Law and Serious Violations of International Humanitarian Law” establishes that there is not a statute of limitations for the bringing of claims of human rights violations to domestic and international courts and assigns responsibility for issuing of reparations to the state in cases where the original perpetrators of the offenses cannot be prosecuted.\(^\text{18}\)

This position was supported and directly tied to the practice of colonialism in the recent resolution on the “Programme of Activities for the Implementation of the International Decade for People of African Descent”. This resolution identifies the connections between the racist actions and inhumane treatment of individuals under colonial rule and the continued


mistreatment, and denial of basic human rights of people based on race today. It encourages states to establish ways to redress these past injustices through formal apologies and the implementation of various social programs.\textsuperscript{19}

The main problem with these resolutions is that they are only considered recommendations and it has been easy for those states who would be responsible for issuing reparations to ignore them. A contributing factor to this is that a few of the most vocal proponents of reparations are well known dictators of postcolonial states, with their own histories of human rights abuses and mismanagement of public funds. Their presence alone weakens the argument that reparations would genuinely help all people in the postcolonial state and discourages former colonial powers from considering the case at all.\textsuperscript{20}

Despite these setbacks, these debates have provided all members states with an opportunity to voice their opinions on reparations and indicates that a majority of states are in favor of reparations. Also, these resolutions have established standard expectations on the responsibilities of member states, particularly those states who have practiced colonialism in the past, and function by pressuring member states to conform to these expectations. Lastly, since these General Assembly meetings and resolutions are highly publicized in the media, these resolutions have generated debate amongst the citizenry within member states which may eventually pressure governments to act on these resolutions.

There are a number of UN programs, commissions and committees that serve as a body of independent and neutral experts that advise on issues relating to the question of colonial reparations such as human rights and development. They have conducted studies and country visits in order analyze the connection between the structures and experiences of groups under colonial rule and the ongoing problems postcolonial states and their people face today. They have also examined how states have addressed these problems in the past and provide recommendations on ways that states can improve their efforts. For instance, a recent paper published by the Office of the High Commissioner for Human Rights (OHCHR) on poverty and underdevelopment in the Caribbean has highlighted the need for reparations for these postcolonial states as part of a comprehensive plan to help these countries and their people achieve justice and recover from their colonial past.\textsuperscript{21}

These U.N. groups have also been active in sponsoring conferences across the globe where different individuals, groups and government representatives gather to debate issues related to colonial rule, whether reparations could help solve these problems and if so, establish a framework to guide how reparations would tackle these issues. For instance, in 2001, the United Nations Educational, Scientific and Cultural Organization (UNESCO) sponsored a conference on race and racism in Durban, South


Africa, which sought to discuss the problem of racism that plague societies around the globe. Through this conference, the problem of racism was identified as a direct result of colonial endeavors and the unwillingness of governments to address this connection allows the problem of racism to persist in societies today. The conference participants outlined a number of actions that should be taken to rectify the problem of racism which included the issuing of reparations. The drawback to such an approach is that because the UN has no mechanism to enforce these decisions, it would be up to individual member states to enforce the decision or to impose penalties, such as economic embargos, on states that refuse to implement the court’s decision. The CARICOM group of Caribbean states have expressed their intention to bring a lawsuit against former colonial powers in this forum, however, court proceedings have yet to begin.

Despite their evidence in support for reparations for postcolonial states, the activities of these U.N. groups have not been able to convince all U.N. member states that reparations need to be issued. What they have succeeded in doing is to provide reliable information on the importance of reparations as one important element in addressing the problems that have emerged as a result of colonialism. This information has helped to inform the debate on reparations both within and outside of the U.N.

One branch of the U.N. that, to date, has yet to be fully utilized in order to help answer the question of colonial reparations, is the International Court of Justice (ICJ). The ICJ represents the judiciary body of the United Nations and works to settle legal disputes between member states as well as advises the main UN bodies on international legal standards.

In this forum, individual postcolonial states could bring a legal case against a former colonial power, as long as they are both members of the UN, for damages occurred under colonial rule. After examining the international legal precedence and evidence for the case, the court would then issue a binding judgement that would permanently settle the dispute between the two countries. The drawback to such an approach is that because the UN has no mechanism to enforce these decisions, it would be up to individual member states to enforce the decision or to impose penalties, such as economic embargos, on states that refuse to implement the court’s decision. The CARICOM group of Caribbean states have expressed their intention to bring a lawsuit against former colonial powers in this forum, however, court proceedings have yet to begin.

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Prime Minister Ralph Gonsalves of Saint Vincent and Grenadines addresses the U.N. General Assembly on the importance of reparations. Saint Vincent and Grenadines is one of 14 Caribbean states expected to bring a colonial reparations lawsuit to the ICJ. 25

25 Ibid.
A second option would be to have an authorized UN body, such as the General Assembly or the Security Council, request an advisory opinion on the question of reparations to postcolonial states. In this context, the ICJ would consider testimonies by different UN bodies and member states as well as consider any international laws or norms on the issue. Because these cases are advisory, any decision reached in this forum is not considered binding on individual countries. However, the decision can be used to buttress other UN activities such as the passing of resolutions or add support for future individual state-to-state cases both at the international and the domestic level.26

A final option would be to create an ad hoc tribunal, which would be independent of the ICJ, and would consider all cases related to the question of colonial reparations. The establishment of such special tribunals have been rare but have been created by UN Security Council Resolutions or through international treaties in which individual states agree to abide by the decisions of the tribunal.27 Due to the global scale of colonialism and the volume of potential cases of states, groups, and individuals seeking reparations for colonialism, this may be an appropriate forum for deciding who has rights to reparations and who is legally obligated to issue those reparations. The problem with this approach is that it requires individual states to agree to abide by the judgements of the tribunal which places constraints on states’ domestic governance. Thus, many states may refuse to agree to the establishment of such a tribunal.

Country and Bloc Positions

China: China occupies a precarious position in the colonialism narrative as it has played the role of both colonizer and colonized in the modern era and as a result will likely remain neutral on the issue. Although never formally colonized, in the 19th and early 20th centuries many of its port cities were occupied and controlled by European powers while its eastern areas fell under Japanese colonial control. Conversely in the 20th century, the Chinese annexation of Tibet28 and contention with Russia over control of Mongolia29 and other outlying regions have often been viewed as Chinese colonialist endeavors. Despite these dueling roles, China has indicated a preference for preserving its annexed territories and sought to forego its claim to reparations in exchange for recognition of its sovereign territory.30

Europe: Most European countries are opposed to comprehensive colonial reparations as many were once colonial powers with extensive empires outside of Europe and thus would be liable to issue reparations. Some countries have agreed to issue apologies for colonialism but remain firm on their refusal to financially compensate their former colonies. The possible exceptions are those Eastern European states that fell under Soviet control during the Cold War. Some of these countries, such as Latvia, have sought to frame the Soviet occupation as colonialism and expressed an interest in seeking reparations from Russia, as the successor of the Soviet state, for damages incurred under occupation.

Non-Aligned Movement: The Non-Aligned States is a group of approximately 120 UN member states who are not officially aligned with any other great power. Its members are generally those developing states that were once colonies and thus are most in favor colonial reparations. The group has worked over the past 55 years to end colonialism and create an international economic and political environment that is most conducive to their needs as postcolonial, developing states.31 They are very active in the UN and have utilized this forum to place the issue of colonial reparations on the global agenda through the passing of General Assembly resolutions and through their organization and participation in global conferences on the issue.32

Russia: Russia’s view on the question of colonial reparations would greatly depend on how colonialism is defined. This is largely due to the difference between Russia’s colonial history compared and that of other European colonial powers. It never colonized areas of the “global south” and instead focused its colonizing enterprise East across Siberia and into what is present day Alaska. Also, as mentioned above,

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Soviet occupation of Eastern Europe and the Eurasian Steppe have often been framed as colonialist endeavors by former Soviet Bloc states. Russia has taken great strides to distinguish itself from other former colonial powers and has denied its colonialist history, instead arguing that it expanded “through peaceful and voluntary unification, instead of the violent means employed by European empires.” As a result, Russia has opposed any claims for reparations against itself while strongly supporting the efforts of former colonies in the global south to seek reparations from other former European colonial powers.

United States: The United States would likely oppose any measure for colonial reparations. Although portions of the country at one time or another fell under external colonial rule, the United States continued many of the practices instituted under colonialism such as slavery as well as the forced relocation of indigenous peoples as the country expanded westward. In addition, the United States has occupied territories in the past, such as the Philippines from 1898-1946, and continues to occupy territories today, such as Guam and American Samoa, where people are not guaranteed the same civil and political rights as inside the formal United States. This would make the United States government liable to issue reparations to a number of groups both within and outside the United States which the government has been reluctant to consider due to the possible financial implications.

Essential Issues and Questions

The United Nations faces a difficult task of addressing the question of whether or not there should be reparations to postcolonial states. Given the different concerns of member states as well as the successes and failures of addressing the issue both inside and outside of the United Nations, the delegates should consider the following questions when deciding what action(s) the U.N. should take.

- Do former colonial powers have an obligation to issue reparations to postcolonial states under today’s international laws and norms?
- Would reparations effectively atone for actions taken under colonialism as well as help to address the problems that postcolonial states face today?
- If reparations are not possible, what else can be done to effectively address these issues?

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